



## **Cleveland Police and Crime Panel Annual Report 2021/22**

### **Chair's foreword**

I am extremely pleased to present the fourth Annual Report of the Cleveland Police and Crime Panel (the Panel) which covers its activities during the past twelve months.

The objective of the Panel is to support and scrutinise the performance of Cleveland's Police and Crime Commissioner (PCC), Steve Turner, regarding his strategic objectives contained in his Police and Crime Plan.

The Panel plays a vital role in holding the PCC to account and supporting him in the effective exercise of his duties. I would like to thank all Panel Members for the dedication and commitment in carrying out the Panel's statutory functions which, in turn, help to deliver an effective and efficient policing service for the people of Cleveland.

The past year has also seen a number of changes in the Senior Leadership of Cleveland Police and the Office of the Police and Crime Commissioner (OPCC).

The Panel were saddened when Chief Constable Richard Lewis decided to leave the force and take up the role of Chief Constable with Dyfed-Powys Police. The Panel would like to place on record their gratitude to Richard for his strong and determined leadership in moving the force forward on the road to recovery from special measures imposed by Her Majesty's Inspectorate of Constabulary (HMIC).

The Panel were extremely pleased to welcome and confirm Mark Webster as the new Chief Constable of Cleveland Police. The panel looks forward to supporting Mark in providing an efficient and effective police service.

The Panel were also extremely pleased to confirm the appointment of Lisa Oldroyd as the Chief Executive and Monitoring Officer of the OPCC. Lisa had previously undertaken the acting roles of the Chief Executive and the PCC.

The work of the Panel would not run smoothly without the support of the democratic, and legal service staff of the Local Authorities. Redcar and Cleveland Council has recently taken over the role of supporting the Panel from Stockton Borough Council.

Finally, I and the Panel would like to thank all of the dedicated staff at Stockton Borough Council who have tirelessly and professionally supported the work of the Panel since 2012, thank you!

Tony Riordan

## **Police and Crime Commissioners**

The Police Reform and Social Responsibility Act 2011 brought in new arrangements for national policing, including the introduction of elected Police and Crime Commissioners (PCCs).

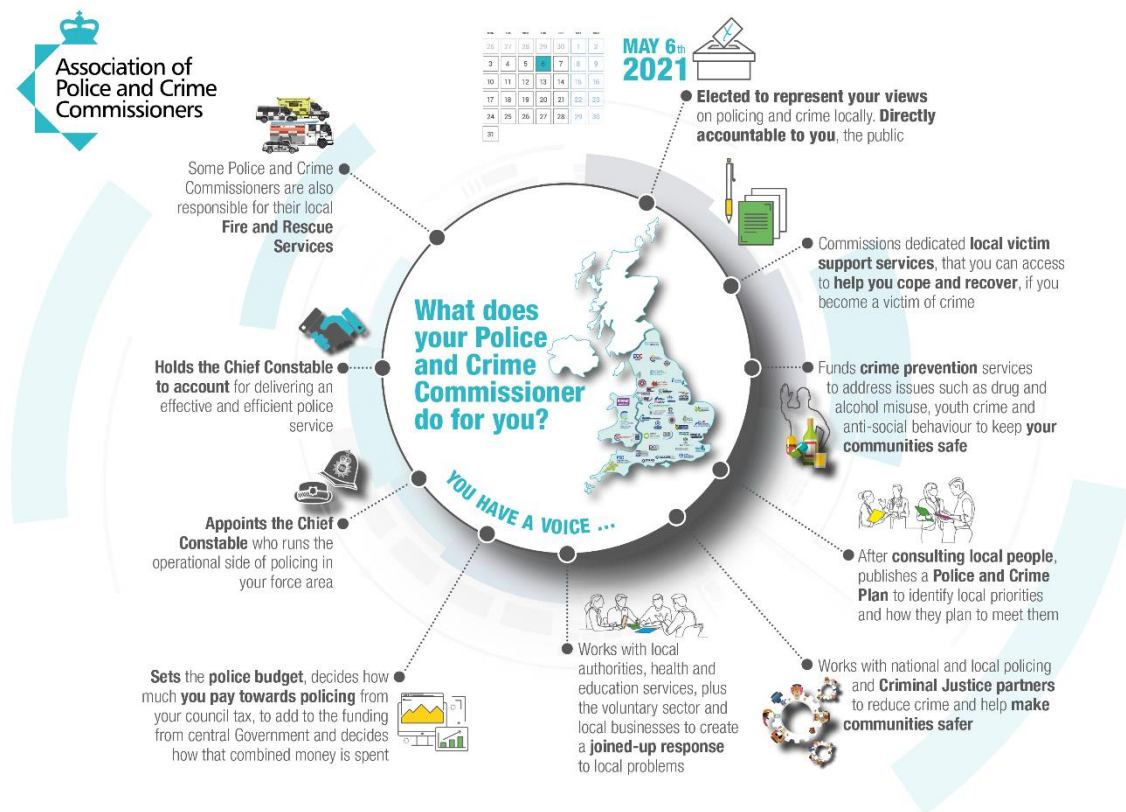
The role of the Police and Crime Commissioner (PCC) is to be the voice of the people and hold the police to account. They are responsible for the totality of policing.

PCCs aim to cut crime and deliver an effective and efficient police service within their police force area. They are elected by the public to hold Chief Constables and the force to account, making the police answerable to the communities they serve.

PCCs ensure community needs are met as effectively as possible and aim to improve local relationships through building confidence and restoring trust. They work in partnership across a range of agencies at local and national level to ensure there is a unified approach to preventing and reducing crime.

Under the terms of the Police Reform and Social Responsibility Act 2011, PCCs must:

- secure efficient and effective police for their area.
- appoint the Chief Constable, hold them to account for running the force, and if necessary, dismiss them.
- set the police and crime objectives for their area through a police and crime plan;
- set the force budget and determine the precept;
- contribute to the national and international policing capabilities set out by the Home Secretary; and
- bring together community safety and criminal justice partners, to make sure local priorities are joined up.



## What is the Cleveland Police and Crime Panel?

Police and Crime Commissioners are held to account by Police and Crime Panels which are composed of locally elected Councillors and some lay members.

The Police and Crime Panel is a scrutiny body which exists to scrutinise the Police and Crime Commissioner, promote openness in the transaction of police business and to support the PCC in the effective exercise of their functions.

The police force, however, is accountable through the Chief Constable to the Police and Crime Commissioner, not to the Panel.

## Panel membership 2021/22

The Panel consists of 14 members: 12 Councillors with membership drawn from the four unitary Councils within the Cleveland Force Area and two non-political independent members.

<b>Chair</b> Councillor Tony Riordan (Stockton-on-Tees) 		<b>Vice Chair</b> Councillor Barrie Cooper (Middlesbrough) 	
Councillor Graham Cutler (Redcar and Cleveland) 	Councillor Stefan Houghton (Stockton-on-Tees) 	Councillor Sue Jeffrey (Redcar and Cleveland) 	
Councillor Chris Jones (Redcar and Cleveland) 	Councillor Tom Mawston (Middlesbrough) 	Paul McGrath (Independent Member) 	
Councillor Shane Moore (Hartlepool) 	Councillor Steve Nelson (Stockton-on-Tees) 	Mayor Andy Preston (Middlesbrough) 	
Councillor Amy Prince (Hartlepool) 	Luigi Salvati (Independent Member) 	Councillor Norma Stephenson OBE (Stockton-on-Tees) 	

The composition of the Panel is in accordance with legislative provisions and is politically proportionate with the total number of Councillors in the Force area.

During the year, the following members also served on the Panel: Councillor Chris Gallacher (Redcar and Cleveland), Councillor Stephon Picton (Hartlepool), Councillor Carl Quartermain (Redcar and Cleveland)

## CLEVELAND POLICE AND CRIME PANEL ATTENDANCE – 2021-22

First Name	Last Name	Representing	03.06.21	06.07.21	14.09.21	12.10.21	03.11.21	09.11.21	01.12.21	08.12.21	16.12.21	01.02.22	10.02.22	31.3.22	Total Meetings Attended
Stephen	Picton	Councillor - HBC	✓	✓	RA	✓	✓	✓	✓	Apols	Apols	Apols	n/a	n/a	6
Amy	Prince	Councillor - HBC	✓	✓	✓	✓	✓	✓	✓	Apols	Apols	Apols	Apols	✓	8
Shane	Moore	Councillor - HBC	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	✓	1
Chris	Gallacher	Councillor - R&CBC	✓	✓	Apols	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	2
Chris	Jones	Councillor R&CBC	✗	✗	✓	✓	✓	✓	Apols	Apols	✓	✓	Apols	✓	7
Carl	Quartermain	Councillor R&CBC	Apols	Apols	✓	✗	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	1
Sue	Jeffrey	Councillor R&CBC	n/a	n/a	n/a	n/a	✓	✓	✓	✓	Apols	Apols	Apols	Apols	4
Graham	Cutler	Councillor R&CBC	n/a	n/a	n/a	n/a	✓	✓	✓	✓	✓	✓	✓	✓	8
Andy	Preston	Councillor MBC	Apols	✓	Apols	Apols	✓	Apols	Apols	Apols	Apols	Apols	Apols	Apols	2
Barrie	Cooper	Councillor MBC	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	12
Tom	Mawston	Councillor - MBC	✓	Apols	✓	Apols	Apols	✓	✓	Apols	✓	✓	✓	Apols	7
Norma	Stephenson	Councillor - SBC	RA	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	11
Steve	Nelson	Councillor - SBC	✓	✓	✓	Apols	Apols	✓	✓	Apols	Apols	✓	✓	✓	8
Tony	Riordan	Councillor - SBC	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	12
Stefan	Houghton	Councillor - SBC	RA	RA	Apols	Apols	RA	✓	✓	Apols	✓	Apols	✓	✓	5
Paul	McGrath	Independent Member	✓	✓	✓	✓	✓	✓	✓	Apols	Apols	✓	✓	✓	10
Luigi	Salvati	Independent Member	✓	✓	✓	✓	Apols	Apols	✓	Apols	✓	✓	✓	✓	9
<b>Substitutes</b>															
Lynn	Hall	Sub for Cllr Stefan Houghton	✓	✓			✓					✓			4
Paul	Weston	Sub for Cllr Norma Stephenson	✓												1
Shane	Moore	Sub for Cllr Stephen Picton			✓										1
Brenda	Harrison	Sub for Cllr Amy Prince										✓			1

Key	
✓	Attended
RA	Apologies Submitted (replacement attended)
Apols	Apologies Submitted (no replacement)
✗	Did Not Attend (no apologies received)
C	Cancelled Meeting
n/a	Not a Member

## Panel role and responsibilities

The Police and Crime Panel's role is to scrutinise the actions and decisions of the Police and Crime Commissioner, providing both support and challenge and acting as a critical friend.

The Panel has statutory duties or special functions which form the core elements of its work. It is responsible for:

- Holding the Police and Crime Commissioner to account
- Reviewing the Commissioner's proposed appointments and holding confirmation hearings
- Reviewing the proposed annual police precept
- Contributing to the development of the Commissioner's Police and Crime Plan
- Reviewing the Commissioner's Annual Report
- Reviewing and scrutinising decisions made by the Commissioner
- Making reports and recommendations on matters relating to the Police and Crime Commissioner
- Handling complaints against the Commissioner

Panels meet publicly, wherever possible, to ensure transparency and that information is available to the electorate, enabling the public to hold their PCC to account.

## Key Activities and Achievements

### The Panel's Core Programme

During 2021/22, the Cleveland Police and Crime Panel met 12 times as a full Panel. Three of these meetings were meetings to consider proposed appointments being made by the Police and Crime Commissioner. Four were convened to consider complaint matters.

The Panel meeting on 6 July 2021 was the first of the municipal year and, following a vote, Councillor Tony Riordan was reappointed as the Panel's Chair. A further vote saw Councillor Barrie Cooper appointed as the Panel's new Vice Chair.

Core business for each ordinary meeting of the Panel includes:

- Members' questions to the Commissioner
- Updates on relevant matters from the Commissioner including his own scrutiny programme of the Force's work
- Reports on progress and performance against the Police and Crime Plan
- Updates on the Commissioners Consultation and Engagement programme
- Review of decisions of the Commissioner
- Public questions
- The Panel's forward plan

## Annual Report of the Cleveland Police and Crime Commissioner

The Commissioner presented his draft Annual Report 2020/21 to the Panel at its meeting on 6 July 2021. The report was a key document to inform residents and stakeholders of the achievements of the Office of the Police and Crime Commissioner in the preceding financial year. The report covered:

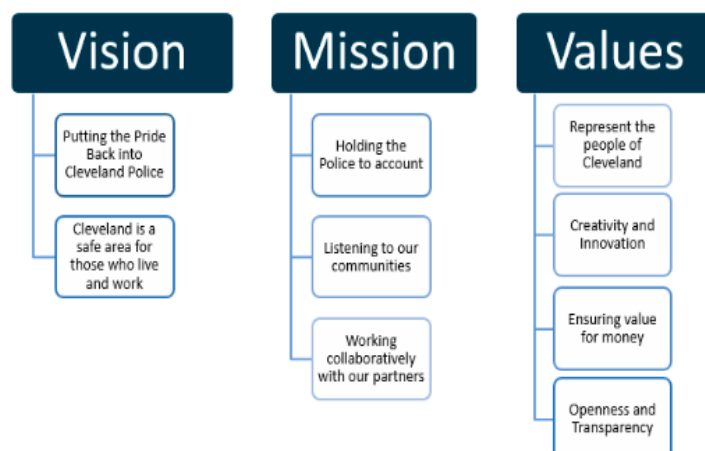
- Introduction by the Acting Chief Executive
- Key achievements against the objectives of the Police and Crime Plan
  - ✓ Objective 1: Investing in the police
  - ✓ Objective 2: A better deal for victims
  - ✓ Objective 3: Tackling offending and re-offending
  - ✓ Objective 4: Working together to make a safer Cleveland
  - ✓ Objective 5: Securing the future of our communities
- Police scrutiny and accountability

The scope of the report covered the height of the pandemic in April 2020 and subsequent lockdowns and how, like many organisations, the OPCC had adapted working practices and used technology to accommodate remote working and enable all core areas of the Office's work to continue to operate.

The report also highlighted additional funding that had been secured from various sources to support further work assisting victims of domestic and sexual violence, to make three theft-hit neighbourhoods more secure from crime and to extend work under the safer streets initiatives.

### Police and Crime Plan

Also at the Panel's July meeting, the Commissioner consulted Members on his draft Police and Crime Plan. The plan set out a 10-point plan covering the Commissioner's term of office, developed around clear outcomes and objectives which reflected his manifesto commitments.





The Police and Crime Commissioner's 10-point plan:

- Bringing offenders to justice
- Getting tough on drugs and gangs
- Tackling anti-social behaviour head-on
- Helping to provide an effective police and criminal justice system
- Preventing, reducing and tackling serious violence
- Putting more police on the streets
- Tackling violence against women and girls
- Building confidence in Cleveland's communities
- Providing effective, quality support for victims and witnesses
- Using technology to combat crime.

The panel discussed the draft plan and performance framework associated with the plan that would demonstrate progress against the objectives.

Following further consultation and engagement, the Panel considered a final draft of the Plan at its meeting in November 2021 and felt that overall the plan was well set out and easy to read with strategic outcomes that could be easily understood. Some further suggestions were made about performance measures that would assist the Panel in assuring itself in respect of delivery against targets as part its core work programme and subject to this were content for the Commissioner to publish his plan.

## **Panel Training**

As part of Panel Member development, a training session was held in September 2021 delivered by Frontline Consulting Associates who run a national project supporting Police and Crime Panels. The content covered the Panel's statutory duties, remit and powers as well as scrutiny skills.

Supplementing the training, a Police and Crime panel handbook was issued to all Panel Members containing:

- Terms of Reference
- Rules of Procedure
- Panel Arrangements
- Complaints Procedures
- Panel Member Role Guide
- Guidance for Police and Crime Panels

## **Appointment of the Chief Executive and Monitoring Officer for the Office of the Police and Crime Commissioner**

In May 2021, the Panel was notified by the Commissioner of his intention to appoint an acting Chief Executive and Monitoring Officer. The post of Chief Executive and

Monitoring Officer had been held by Mr Simon Dennis who was also the Chief Executive and Monitoring Officer for the Police, Fire and Crime Commissioner for North Yorkshire. The Commissioner had reached mutual agreement with North Yorkshire to release Mr Dennis early from his role with Cleveland, leaving the post vacant.

The Police Reform and Social Responsibility Act 2011 obliges a Police and Crime Commissioner to appoint a chief executive, and further requires the Commissioner to appoint an acting chief executive whenever that post is vacant. The Commissioner had notified the Panel that he was reviewing the role profile and would undertake a selection process to make a permanent appointment but, in the meantime, proposed to appoint Mrs Lisa Oldroyd as the acting chief executive and monitoring officer.

In line with procedures, the Panel held a confirmation hearing and had the opportunity to question the candidate and unanimously agreed that Mrs Oldroyd appeared competent to carry out the role.

In October 2021, the Commissioner notified the Panel of his intention to appoint Mrs Oldroyd as Chief Executive and Monitoring Officer on a permanent basis. Again, in line with procedures, the Panel held a confirmation hearing to review and make recommendations on the proposed appointment and unanimously agreed to support the appointment of Mrs Oldroyd to the role of Chief Executive and Monitoring Officer on a permanent basis.



### **Appointment of the Chief Constable**

In July 2021, Chief Constable Richard Lewis gave notice to the Commissioner of his intention to resign from Cleveland Police to take up the post of Chief Constable of Dyfed Powys which became effective from 11 December 2021.

The Commissioner undertook a recruitment process and engaged the support of the College of Policing to provide expert advice. Following a recruitment campaign and selection process, the initial process failed to identify a preferred candidate and following the departure of the Chief Constable, the Deputy Chief Constable became Acting Chief constable of Cleveland Police.



The recruitment campaign was relaunched with continued support from the College of Police and following final selection interviews, a preferred candidate was identified.

In line with the requirements of the Police Reform and Social Responsibility Act 2011, the Commissioner notified the Panel of the proposed appointment, and a

confirmation hearing was arranged for 10 February at which the Panel was able to review the proposal and question the candidate before making a recommendation to the Commissioner.

The Panel unanimously agreed that Mr Webster appeared competent to carry out the role of Chief Constable of Cleveland Police and supported his appointment as proposed by the Commissioner.

## **Scrutiny of the Policing Precept**

One of the key roles of the Panel is to consider the Police and Crime Commissioner's proposed policing budget and precept. As in previous years, a Task and Finish Panel comprising the following Councillors was appointed to inform the work of the Panel:

Councillor Barrie Cooper (Chair)	Middlesbrough Borough Council
Councillor Graham Cutler	Redcar and Cleveland Borough Council
Councillor Steve Nelson	Stockton Borough Council
Councillor Amy Prince	Hartlepool Borough Council
Luigi Salvati	Non-Political Independent Member

The Group met on 21 January 2022 to receive information about the Police and Crime Commissioner's overall budget strategy for Cleveland Police and in particular proposals for the precept.

The Group prepared a report for consideration by the full Panel at its meeting on 1 February 2022 which set out in detail their deliberations, key findings and conclusions. These are summarised below:

- The Home Office policing settlement set out an overall increase in national funding for policing of up to £1.1 billion compared to the 2021/22 funding settlement, bringing the total available for policing up to £16.9 billion.
- The settlement confirmed that PCCs would be empowered to raise additional funding through their Band D precept flexibility by up to £10 in each of the next three years without the need to call a local referendum.
- The funding settlement was predicated on the maximum precept uplift being applied.
- The future funding and planning assumptions that had been made in determining the budget strategy and LTFP for Cleveland for 2022/23 were:
  - Precept increases of £10 per annum throughout the life of the plan.
  - Government Grant increase of 1.1% in 23/24 and 1.6% in 24/25, thereafter 2% increases.
  - 1.3% increase in Tax Base in 23/24 before returning to 1% increases thereafter.
  - £160k collection surplus per annum.
  - Pensions Grant continues at current level.

- Pay Awards are 3.5%, (22/23), then 2.5% (23/24), and then 2% thereafter.
- Additional funding is provided to continue the Uplift Programme in future years
- 2022/23 is the final year of the Government's 3 year programme to increase Police Officers by 20000 nationally.
- The funding and precept capacity is predicated on delivering an additional 8000 Police Officers, nationally, by March 2023 on top of the 12000 that will have been delivered by March 2022.
- For Cleveland, these targets equate to a need to deliver an additional 96 Officers by March 2023 on top of the 72 delivered in 2020-21 and the 71 being delivered in 2021/22.
- Although the budget proposals include £1.6 million Police Office Uplift Grant, the full costs of 96 additional officers is closer to £3.1 million and assessed to have an ultimate cost of £5.8 million when the impact the career progression of the additional officers is taken into account.
- Whilst financial plans for 2022/23 will be balanced based on a £10 increase, the ultimate costs of the 2022/23 commitments and pressures are unaffordable in future years based on the current position with regard to funding provision.
- Even with the planned uplift, it is unlikely that there will be sufficient funding to meet the resourcing requirements from the Force. Any increase below the proposed £10 precept increase would make a very difficult position even more difficult in future years.
- A consultation exercised had gathered views from 1243 people with 448 people completing the online survey and 795 people taking part in the community events/'counter' consultation.
- There was some disparity between the responses from those who responded to the consultation online and those who attended the community events with only 36.4% of respondents to the survey indicating they would be willing to pay more towards their local policing in contrast to 91% of those who took part in the counter consultation.
- Despite these disparities, there did appear to be support from all 4 force areas to increase the precept with 71.3% of respondents indicating that they would be willing to pay more Council Tax towards the cost of local policing.
- The level of reserves was currently set at 3.3 % of the net budget requirement in 2022/23 which was in line with good practice. General Reserves were projected to be £5 million across the life of the plan.

Having considered the information available to it and discussed the funding assumptions and associated issues in detail, and assuming there was no significant change from the currently stated position, Members of the Task and Finish Panel recommended that the Police and Crime Commissioner's Proposal to apply the maximum uplift of £10 to the Police Element of the Council Tax within Cleveland for 2022/23 should be endorsed by the Police and Crime Panel at its meeting on 1 February 2022.

The Panel gave consideration to the report that had been prepared by the Task and Finish Panel, thanking the Members for their time in looking at the budget strategy and precept proposals in greater depth and endorsed their recommendation to support the Commissioner's proposal to set the Band D Police Element of the Council Tax within Cleveland for 2022/23 at £275.73, an increase of £10, or 3.76% over the 2021/22 level.

## OPCC Commissioned Services and Partnership Delivery

In addition to their core business, the Panel has had presentations from delivery partners who have received funding from the Office of the Police and Crime Commissioner and whose work supports the objectives of the Commissioner's Police and Crime Plan. During 2021/22, these have included:

### Chris Cave Foundation

In February, Theresa Cave of the Chris Cave Foundation attended the Panel meeting to provide information on the work of the foundation in engaging, building aspiration and/or creating positive activities for young people (up to the age of 25) at risk of harm or involvement in serious violence.

The Commissioner had supported a funding bid in the sum of £25,000 from the foundation to deliver a 7 point training across Cleveland and to increase support and referrals for young people to ensure they are prevented from becoming involved in serious violence and knife crime.



Theresa reported how the funding had enabled the foundation to secure its running costs for the coming year, recruit 2 more volunteers and increase its reach to young people with a greater range of support, activities and resources.

Examples given included:

- The provision of bereavement days and family workshops at the office.
- Assistance with victim impact statements and ongoing support for families.
- Weekly drop in sessions.
- Working with Teesside University on an art project to promote anti-violence.
- A planned Youth Conference in June 2022.
- The purchase of a CPR dummy to teach young people how to perform CPR and treat a wound at the scene of an incident.
- The provision of stab backs for door staff.

The Panel were advised that it was sometimes difficult to get into schools with the foundation's messages as there could be a perception that this reflected a problem

within the school.

Local Councillors often had good connections with local schools. The Panel suggested that the Commissioner considers some communication for Councillors to share with their respective local authorities to try to address some of these perceptions and encourage participation in as many schools as possible.

The Panel welcomed the information shared by Theresa Cave and commended her on the work and impact of the Chris Cave Foundation.

### MFC Kicks



In March 2022, Lynsey Edwards, Liam Watson and Keith Robson attended the Panel meeting to give a presentation on the work of MFC Kicks. Kicks was a national initiative funded by the Premier League to use football and the brand of a professional football club to engage 8-18 year olds in deprived areas where crime, anti-social behaviour and youth violence are prevalent. Premiership funding is dependent on match funding locally.



The Office of the Police and Crime Commissioner had awarded funding to the MFC Foundation for the continuation of the Kicks programme across Cleveland until March 2025.

The benefits of the programme were expected to be a reduction in youth crime and anti-social behaviour in the targeted areas and an increase in community cohesion.

The presentation set out various strands of the overall Kicks programme, provided statistics on engagement and impact, and aspirations for the future expansion and development of the programme.

The Panel welcomed the information provided and congratulated the team on the work of the programme.

### Cleveland Divert

In July 2022, representatives from the Cleveland Custody Diversion Scheme (Divert) attended the Panel to provide information on the programme.

Currently, Cleveland had one of the highest reoffending rates in England and Wales standing at 34%. The Divert Programme was delivered in partnership with Cleveland Police and the Probation Service North East and offered an alternative way to engage with first time and low-level offenders, instead of sending them to court and prosecuting them. The aim of the approach was to break the cycle of reoffending.



The presentation outlined the various pathways available to support the offender to address issues in their lives that led to the criminal behaviour. It was noted that gambling addiction had recently been included within the remit of the programme.

Data was provided on the number of accepted referrals, the number of restorative interventions and the increase in referral rates on the previous 12 months. The Panel requested further detail in relation to referrals by local authority area.

The Panel welcomed the presentation and thanked the Divert team for their work.

## Panel Support arrangements

Stockton on Tees Borough Council was designated as the host Local Authority for the Panel from its inception in 2012. During 2021 it was agreed that this responsibility would rotate between each of the four Local Authorities within the Cleveland Force area and be aligned to the election cycle for Police and Crime Commissioners. In October 2021 responsibility transferred to Redcar and Cleveland Borough Council.

The host authority is responsible for supporting and training the panel, as well as providing legal and constitutional advice.

## Funding

The Home Office provides grant funding for the host authority to provide administrative support to the Panel to cover costs such as meeting, conference, training and printing expenses and officer time.

For the year 2021/22, the sum of £66,180 was awarded by the Home Office and split between both Stockton-on-Tees and Redcar and Cleveland Councils.

## Complaints

The Panel has specific duties under the Elected Local Policing Bodies (Complaints and misconduct) Regulations 2021 relating to the recording and investigation of complaints about the Police and Crime Commissioner that relate to non-criminal behaviour.

The Panel has established a sub-committee to consider complaints against the Commissioner. Complaints are dealt with by an informal resolution process; there are no powers to investigate a complaint. The sub-committee can consider complaints at a meeting which the complainant, the Commissioner and/or others may be invited to attend, or by the submission of written documents.

During 2021/22, 12 complaints were considered under the Panel's complaints procedure.

## Further Information

You can find more information about the work of the Cleveland Police and Crime Panel by visiting [Police and Crime Panel | Redcar and Cleveland \(redcar-cleveland.gov.uk\)](https://www.redcar-cleveland.gov.uk/police-and-crime-panel)

All meetings of the Panel are open to the public.

Listening to the views of local residents is an important part of the work of the Panel and anyone who lives or works in the Cleveland Force Area is welcome to submit a question to the Panel.

If you wish to submit a question, contact details are below:

Cleveland Police and Crime Panel  
Democratic Services  
Redcar and Cleveland Borough Council  
Redcar and Cleveland House  
Kirkleatham Street  
Redcar  
TS10 1RT

01642 774774

Alison.pearson@redcar-cleveland.gov.uk